

**USDA Food and Nutrition Service
The Emergency Food Assistance Program (TEFAP)
American Recovery and Reinvestment Act Plan Update
6/23/2010**

This document provides an update to The Emergency Food Assistance Program (TEFAP) ARRA Plan. The update follows the original plan.

Original Plan (as posted on the Recovery.gov web site)

Objectives

Program Purpose

The objectives of the ARRA TEFAP funding include:

1. Provide additional food to food banks, food pantries, and soup kitchens, so that they may better serve the increased number of individuals seeking assistance through the nation's emergency food system due to recent economic conditions.

2. Provide additional administrative resources to State agencies and local organizations to absorb costs associated with the increased distribution of food.

Public Benefits

ARRA provides \$150 million for TEFAP through September 30, 2010. The Secretary may use up to \$50 million of this funding for TEFAP administrative expenses but must make \$25 million of the administrative funding available in FY 2009. TEFAP's authorizing legislation and regulations require that food assistance and administrative funding be distributed to States according to a formula that is based on the number of people in each state who are unemployed and the number of people living in poverty. This formula was used to provide each State with its level of stimulus food and administrative funding. As with regular TEFAP food and administrative funding, States will have full discretion to determine how much stimulus food assistance and administrative funding to allocate to their eligible TEFAP recipient agencies (e.g., food banks, soup kitchens and food pantries). TEFAP administrative funds are spent entirely by States or local agencies. Using their food assistance allocation, States place orders with USDA for the foods they would like to receive with their food assistance allocation; FNS, working with AMS and FSA, purchases the foods and arranges for deliveries to state or local agencies.

Measures

The measures have been revised to enrich the performance metrics for Recovery targets. In some instances, targets will not be available until additional baseline data has been collected.

Measure

Target/Actual

	2009	2010	2011	2012
[+]The value of food delivered to States (through ARRA-related orders)	0/0	0/0	-	-
Frequency : Quarterly				
Direction : Increasing				
Type : Output				
Explanation : As reported in the Processed Commodities Inventory Management (PCIMS) system				
Unit : dollars				
[+]Value of meat and poultry delivered to States for distribution food banks and community action agencies	0/0	0/0	-	-
Frequency : Quarterly				
Direction : Increasing				
Type : Output				
Explanation : As reported in the Processed Commodities Inventory Management (PCIMS) system				
Unit : dollars				
[+]Value of cheese delivered to States for distribution to food banks and community action agencies	0/0	0/0	-	-
Frequency : Quarterly				
Direction : Increasing				
Type : Output				
Explanation : As reported in the Processed Commodities Inventory Management (PCIMS) system				
Unit : dollars				
[+]Value of peanut products delivered to States for distribution to food banks and community action agencies	0/0	0/0	-	-
Frequency : Quarterly				
Direction : Increasing				
Type : Output				
Explanation : No Data Available				
Unit : dollars				
[+]Value of fruit delivered to States for distribution to food banks and community action agencies	0/0	0/0	-	-

Frequency : Quarterly

Direction : Increasing

Type : Output

Explanation : No Data Available

Unit : dollars

[+]Administrative Funds Expended 0/0 0/0 - -

Frequency : Quarterly

Direction : Increasing

Type : Output

Explanation: Total administrative funds provided by ARRA for use in supporting the emergency food assistance network. ARRA allocated \$50 million (\$25 million for 2009 and \$25 million for 2010) to State agencies responsible for the TEFAP program to support increased demand for services.

Unit : dollars

[+]Number of Food Banks and/or community Action Agencies receiving Administrative Funds 0/0 0/0 - -

Frequency : Quarterly

Direction : Increasing

Type : Output

Explanation: The State Agencies responsible for administering the TEFAP program use much of their administrative resources to support the food bank and emergency feeding network in their States. This measure identified how many organizations providing these valuable services received ARRA funding.

Unit : Number of Organizations

Schedule and Milestones

- February 2, 2009 -- In anticipation of the passage of ARRA, FNS began working with the Agricultural Marketing Service (AMS) and Farm Service Agency (FSA) to identify products that can be purchased.
- March 2, 2009 - FNS sent implementation memo to State agencies advising them of details
- March 11, 2009 - Released \$25 million in administrative funding to States and provided preliminary guidance on reporting requirements.
- March 13, 2009 - Released surveys for food orders to States (delivery dates of late May 2009 to late October 2009)

- March 27, 2009 - Orders for fruit and meat/poultry/seafood products due.
- April 8, 2009 - States completed food orders.
- Contracts will be negotiated for food deliveries beginning in late May 2009.
- An additional \$25 million of administrative funds will be allocated to States by October 1, 2010 and obligated during FY 2010.

Milestones

Milestone	Completion Date
Release \$25 million in administrative funding to States and provided preliminary guidance on reporting requirements.	03/11/2009
States complete orders for fruit and meat/poultry/seafood products due.	04/08/2009
Contracts will be negotiated for food deliveries.	05/31/2009

Projects and Activities

ARRA provides \$150 million in funding for food purchases and administrative expenses for the TEFAP, available through September 30, 2010. Under ARRA, up to \$50 million of that total is designated for administrative costs associated with the distribution of commodities, including up to \$25 million in fiscal year 2009. These funds will be used to help food banks, soup kitchens and food pantries provide food assistance to the increased number of individuals seeking it due to recent economic conditions.

Review Process

TEFAP is a federal nutrition assistance program that is State administered. Given this relationship with the States, FNS will use its regular reporting and monitoring tools to oversee ongoing State agency program operations for TEFAP include monthly financial reports and on-site financial and programmatic monitoring of TEFAP expenditures. These on-site efforts will now include a specific module on the review of ARRA activities. The use of the funds will be monitored by a specific ARRA Standard Form 667, Federal Financial Report, which will be required on a quarterly basis.

State agencies will be required to complete the recipient reporting requirements and ensure the completion of the sub-recipient reporting requirements established by Section 1512 of the Recovery Act and implemented through the

guidance issued by OMB on April, 3, 2009. FNS will analyze this data to identify risks and take appropriate oversight actions. FNS will also draw on any audit finding associated with specific ARRA audits conducted by GAO and OIG, using these findings as a source of additional data to identify and then resolve any issues related to implementation.

Each State Agency that administers TEFAP has executed a Federal-State Agreement with FNS that requires the State Agency to comply with federal statutes, regulations, and other directives, especially in regard to the use of federal funding. FNS conducts Management Evaluations (ME) of TEFAP program operations. MEs cover a range of topics including whether funds are being used for their intended purpose. FNS regulations also require that TEFAP state agencies enter into written agreements with local recipient agencies which specify conditions and terms under which foods may be distributed and funds used. FNS regulations also require TEFAP State Agencies to annually review a number of their local recipient agencies for compliance with requirements regarding eligibility determinations, food ordering procedures, storage and warehousing practices, inventory control, reporting and recordkeeping. Current monitoring and oversight provisions will be expanded to include a specific module on the review of ARRA activities.

FNS will modify these existing monitoring activities to address ARRA requirements. This reporting will be supplemented by FNS Regional Offices performing on-site monitoring, based on the risk-assessment model created by FNS as part of ARRA implementation.

Cost and Performance Plan

All FNS plans, guidance to States, allocation formulas and State-by-State funding allocations, press releases, and performance information are available on the FNS web site in a space dedicated to ARRA implementation: <http://www.fns.usda.gov/fns/recovery>. In addition to the FNS website, FNS provides updates to the Congress and hunger and nutrition advocacy organizations to ensure they are aware of our activities and to seek their feedback on FNS ARRA activities. FNS also monitors the media for any stories on FNS ARRA activities.

Since ARRA supports and enhances existing programs, the accountability structure related to ARRA implementation mirrors the existing management accountability structure for current operations. Each program is led by a senior manager who reports to one of the Agency's Associate Administrators. ARRA-related program plans are reviewed weekly by the appropriate Associate Administrator, and FNS holds an ARRA implementation meeting once a week to review progress, identify and resolve barriers to implementation, and discuss means of ensuring transparency.

The FNS ARRA implementation plan includes key outcomes and outputs, milestones, individuals responsible, and timeframes; this plan is available on the FNS web site.

Energy Efficiency Spending Plans

not applicable

Program Plan Award Types

No Data Available

Source

Plan Update (06.18.10)

The ARRA TEFAP investments used to purchase food and support the administration of TEFAP across the nation were implemented according to the original plan with the exception of one of the original performance measures which has been deleted because the final ARRA reporting requirements did not include this information as anticipated. Only \$1.29 million of the \$100 million for food purchases was carried over from 2009 to 2010, and State agencies placed orders for peanut butter to use the balance of funds.

The following represents updates to the performance measures.

Performance Measures

Measure	Target/Actual			
	2009	2010	2011	2012
[+]The value of food delivered to States (through ARRA-related orders)	\$85.5/\$85.5	\$14.5/	-	-
Frequency: Annual				
Direction: n/a				
Type: Output				
Explanation: As reported in the Processed Commodities Inventory Management (PCIMS) system				
Unit: dollars (millions)				
[+]Value of meat and poultry delivered to States for distribution food banks and community action agencies				
Measure Deleted				
[+]Value of cheese delivered to States for distribution to food banks and community action agencies				
Measure Deleted				
[+]Value of peanut products delivered to States for distribution to food banks and community action agencies				
Measure Deleted				
[+]Value of fruit delivered to States for distribution to food banks and community action agencies				
Measure Deleted				
[+]Administrative Funds Expended	\$25/\$24.7	\$25.3/	-	-
Frequency : Quarterly				
Direction : Increasing				
Type : Output				

Measure	Target/Actual			
	2009	2010	2011	2012

Explanation: Total administrative funds provided by ARRA for use in supporting the emergency food assistance network. ARRA allocated \$50 million (\$25 million for 2009 and \$25 million for 2010) to State agencies responsible for the TEFAP program to support increased demand for services.

Unit : dollars (millions)

[+]Number of Food Banks and/or community Action Agencies receiving Administrative Funds	Measure Deleted				
[+] Households with very low food security (new measure)	400,000/	350,000/	300,000/		*

Frequency : Annual

Direction : Decreasing

Type : Outcome

Explanation: The number of households with very low food security among children is reported annually in the *Household Food Security in the United States* report published annually by the USDA Economic Research Service. In households with very low food security among children, the food intake of one or more children was reduced, and their normal eating patterns were disrupted because of the household's food insecurity (lack of dependable access to enough food for active, healthy living).

Unit : Number of households

*Target not yet established